

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-07 L-03 ACDA-07  
NSAE-00 PA-01 SS-15 PRS-01 SP-02 USIA-06 TRSE-00  
NSC-05 EB-08 OMB-01 MC-02 /076 W  
-----081217 041333Z /42

R 041149Z AUG 77  
FM USMISSION NATO  
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SECDEF WASHDC  
INFO CNO WASHDC  
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DA WASHDC  
JCS WASHDC  
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CINCUSNAVEUR LONDON ENG  
USDOCOSOUTH NAPLES IT  
ALL NATO CAPITALS  
CINCLANT NORFOLK VA  
USLOSACLANT NORFOLK VA  
CINCUSAFE RAMSTEIN AB GER  
USNMR SHAPE BE  
USCINCEUR VAIHINGEN GER

C O N F I D E N T I A L SECTION 01 OF 02 NATO 07507

E.O.11652: GDS  
TAGS: OCON, NATO, MILI  
SUBJECT: PERIODIC ARMAMENTS PLANNING SYSTEM (PAPS)

REF: AC/259-N/244 DATED JULY 26, 1977  
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SUMMARY: THE TELEGRAM FORWARDS MISSION COMMENTS ON THE  
REPORT OF THE CNAD AD HOC STUDY GROUP ON PAPS AND RECOM-  
MENDS WASHINGTON APPROVAL OF THE PROPOSED PROGRAM DEVELOPED  
BY THE STUDY GROUP. END SUMMARY.

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1. THE REFERENCE PROMULGATES THE REPORT OF THE CNAD AD HOC  
STUDY GROUP ON A PERIODIC ARMAMENTS PLANNING SYSTEM (PAPS),  
AND HAS BEEN POUCHED TO WASHINGTON. THE REPORT FOCUSES ON  
WHAT HAS COME TO BE CALLED PAPS, PHASE I, AND ADDRESSES  
ITSELF EXCLUSIVELY TO ESTABLISHING A COMMON PROCEDURE WHICH  
COULD IDENTIFY NATO NEEDS AND POSSIBILITIES FOR, OR  
PROBLEMS ASSOCIATED WITH, INCREASED STANDARDIZATION AND/OR

INTEROPERABILITY. THE COMMON PROCEDURE PROPOSED BY THE STUDY GROUP IS CALLED A NATO ARMAMENTS PLANNING REVIEW (NAPR) IN ORDER THAT THE TITLE MORE ACCURATELY REFLECT THE PROCEDURES RECOMMENDED, I.E. A REVIEW OF NATIONAL ARMAMENTS PLANNING TO SEE THAT THIS PLANNING MEETS THE NATO NEEDS FOR INTEROPERABILITY OR STANDARDIZATION OF EQUIPMENT.

2. THE OBJECTIVE OF THE NAPR IS TO ESTABLISH A COMMON PROCEDURE TO IMPROVE MILITARY EFFECTIVENESS AND THE UTILIZATION OF DEFENSE RESOURCES BY:

-- (1) IDENTIFYING, CREATING AND/OR EXPLOITING AT THE EARLIEST OPPORTUNITY, PROSPECTS FOR STANDARDIZATION (SPECIFICALLY THROUGH CO-PRODUCTION OR JOINT PROCUREMENT OF ARMAMENTS) OR INTEROPERABILITY;

-- (2) ENSURING THAT WHERE STANDARDIZATION IS JUDGED UNDESIRABLE, OR NOT ACHIEVABLE, POSSIBILITIES FOR INTER-OPERABILITY ARE FOLLOWED UP;

-- (3) PROVIDING GUIDANCE TO NATO GROUPS WORKING IN THE ARMAMENTS FIELD.

3. THE NAPR WILL BE CONCERNED WITH THE COMPILATION OF NATIONAL SCHEDULES. THE NATIONAL SCHEDULES WILL BE NATO-IZED BY THE NMAS WHO, REFERRING TO THE EQUIPMENTS LISTED, CONFIDENTIAL

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WILL INDICATE WHERE, AND FOR WHAT REASONS, INTEROPERABILITY OR STANDARDIZATION IS NECESSARY. ANALYSIS OF THE SCHEDULES IN CONJUNCTION WITH THE NMA INPUT SHOULD REVEAL:

(1) OPPORTUNITIES FOR WIDER STANDARDIZATION THROUGH COOPERATIVE DEVELOPMENT, OR PROCUREMENT OF COMMON EQUIPMENT; (2) PROGRAMS WHERE ACTION IS NEEDED TO PROVIDE INTEROPERABILITY; (3) AREAS WHERE STANDARDIZATION IS INHIBITED BY DIVERGENCE OF NATIONAL PLANS.

4. THE OPPORTUNITIES IDENTIFIED BY THE ANALYSIS AND A LIST OF DIVERGENT NATIONAL PLANS WILL BE PROVIDED TO THE CONFERENCE OF NATIONAL ARMAMENTS DIRECTORS (CNAD). THE CNAD WILL REFER THE OPPORTUNITIES FOR POSSIBLE COOPERATION TO THE MAIN ARMAMENTS GROUPS (MAGS) FOR DETAILED EXAMINATION. THE MAGS WILL REVIEW PROJECTS AND ADVISE: (1) THE VALIDITY OF THE OPPORTUNITY/PROBLEM IDENTIFIED; (2) PROSPECTS FOR ACHIEVING SUGGESTED STANDARDIZATION OR THE REQUIRED LEVEL OF INTEROPERABILITY; (3) ACTION NEEDED TO ACHIEVE THE SUGGESTED STANDARDIZATION OR LEVEL OF INTEROPERABILITY. AT THE SAME TIME, THE ARMAMENTS DIRECTORS WILL CONSIDER WHETHER, IN THE FUTURE, THEIR NATIONAL PLANS CAN BE ALIGNED MORE CLOSELY WITH THEIR ALLIES' PLANS

IN THOSE AREAS WHERE STANDARDIZATION IS INHIBITED BY  
DIVERGENCE OF PROGRAMS.

5. COMMENT: WE RECOMMEND APPROVAL OF THE PROCEDURES  
DEVELOPED BY THE STUDY GROUP AND INTRODUCTION OF THEM ON A  
TRIAL BASIS. WE BELIEVE THE PROPOSED NAPR IS A NECESSARY  
FIRST STEP IN BRINGING THE ALLIANCE CLOSER TO A SYSTEMATIC  
PROCESS OF RATIONALIZING ARMAMENTS DEVELOPMENT AND PRO-  
CUREMENT BECAUSE IT:

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USNMR SHAPE BE  
USCINCEUR VAIHINGEN GER

C O N F I D E N T I A L SECTION 02 OF 02 NATO 07507

A. RECOGNIZES THAT INTEROPERABILITY IS A MORE REALIZABLE  
NEAR-TERM GOAL THAN STANDARDIZATION, BUT, AT THE SAME  
TIME, PROVIDES PROCEDURES WHICH COVER BOTH;

B. INTRODUCES MORE CONTROL OVER THE MAGS BY THE CNAD;  
PRESENT AUTONOMY OF THE MAGS TENDS TO CAUSE THEM TO FOCUS  
ON LESS ESSENTIAL EQUIPMENTS SIMPLY BECAUSE AN OPPORTUNITY  
FOR A COOPERATIVE PROJECT EMERGES; NAPR PUTS THE CNAD BACK

INTO THE ARENA AND FOCUSES THE MAG EFFORT ON THE IDENTIFIED  
HIGH PRIORITY AREAS;

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C. ACKNOWLEDGES THAT NATO SHOULD GO BEYOND THE PROPOSED  
REVIEW PROCEDURES AND INCORPORATE THEM INTO A POSSIBLE  
PERIODIC ARMAMENTS PLANNING SYSTEM, LEADING ULTIMATELY  
TO COORDINATED NATO DEFENSE EQUIPMENT PLANNING;

D. LOOKS OUT 10-15 YEARS IN THE PREPARATION OF EQUIPMENT  
REPLACEMENT SCHEDULES;

E. CALLS FOR AN NMA ASSESSMENT OF WHICH AREAS HAVE THE  
MOST URGENT NEED FOR STANDARDIZATION OR INTEROPERABILITY  
AND TO WHAT DEGREE;

F. PULLS DISPARATE NATIONAL PROGRAMS INTO SOME RATIONAL  
PATTERN FOR ANALYSIS AND COORDINATION;

G. PROPOSES A PROCEDURE TO ENHANCE OPPORTUNITIES FOR  
COOPERATION.

6. THE UNRESOLVED ISSUES CONTAINED IN SECTION V, PARA-  
GRAPHS 28 AND 29, APPEAR ON THE SURFACE TO BE UNCON-  
TENTIOUS, VIZ. THE METHOD OF COLLATING AND PUBLISHING THE  
EQUIPMENT SCHEDULES, AND INVOLVEMENT OF THE AD HOC COMMIT-  
TEE ON EQUIPMENT INTEROPERABILITY. (IN PARA 28A, FOR  
"COUNTER VIEW" READ FRENCH. IN PARA 28B, FOR "ONE NATIONAL  
REPRESENTATIVE" READ US (STATE 013138 DTG 192350Z JAN 77  
REFERS).) WE BELIEVE THE TWO ISSUES INVOLVED SHOULD NOT  
REPEAT NOT PREVENT INTRODUCTION AT THIS TIME OF THE  
PROCEDURES ON AN EXPERIMENTAL BASIS AS RECOMMENDED.  
ADDITIONALLY, WE BELIEVE THAT THE US COULD RELINQUISH ITS  
STAND ON AD HOC COMMITTEE INVOLVEMENT, MAKING CLEAR THAT,  
BY SO DOING, THE US HAS NOT CONCEDED THAT THE AD HOC  
COMMITTEE WILL CEASE TO EXIST. SINCE THE CNAD IS A  
COMMITTEE OF THE NAC, THE NAC RETAINS FINAL ENDORSEMENT OF  
CNAD RECOMMENDATIONS AND CAN INTERVENE IN POLICY MATTERS  
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AND POLITICAL PROBLEM AREAS IF REQUIRED. WITH RESPECT TO  
FRENCH CONCERNS ON THE POLITICAL IDENTITY AND CONTROL OF  
THE IEPG, WE RECOMMEND WASHINGTON INVESTIGATE, ON A  
BILATERAL BASIS, TO WHAT EXTENT THE FRENCH POSITION IS  
IRREVERSIBLE. END COMMENT.

7. ACTION REQUESTED: WASHINGTON GUIDANCE BY AUGUST 31, 1977, ON THE ACCEPTABILITY OF THE RECOMMENDATIONS CONTAINED IN PARAGRAPH 9 OF THE SUMMARY OF THE STUDY GROUP'S REPORT. PEREZ

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